

**MINUTES OF THE
NEVADA COALITION TO PREVENT THE COMMERCIAL SEXUAL EXPLOITATION OF CHILDREN
October 24, 2016, 9:15 am
Go To Meeting conference information:
Web: (This is a link to the GoToMeeting web address)
<https://global.gotomeeting.com/join/734306093>
Phone Line: 1-571- 317-3122
Access Code: 734-306- 093
BEST WESTERN AIRPORT PLAZA
RENO, NV**

Members Present	Members Absent
Justice Nancy Saitta (ret.), Nevada Supreme Court Kelly Wooldridge, Nevada Division of Child and Family Services (DCFS) Paula Smith, Washoe Tribe of Nevada and California, Deputy Juvenile Probation Officer Ross Armstrong, Nevada DCFS Juvenile Services Katherine Malzahn-Bass, Court Improvement Judge Egan Walker, Washoe County Court Department 2 Judge Nathan Tod Young, Douglas County Court, Department 1 Linda Anderson, Office of Nevada Attorney General Sharon Benson, Office of Nevada Attorney General Senator Patricia Farley, Nevada State Senate Elynn Greene, Las Vegas Metropolitan Police Department Derek Jones, Reno Police Department, Street Enforcement Brigid Duffy, Clark County District Attorney Paula Hammack, Clark County Department of Family Services Amber Howell, Washoe County Department of Social Services Kim Yaeger, Nevada Trucking Association Janice Wolf, Legal Aid Center of Southern Nevada Victoria Blakeney, Nevada Department of Education Lawrence Howell, Rite of Passage Dr. Alexis Kennedy, UNLV Kathleen Sandoval, Children's Cabinet Amy Ayoub, The Zen Speaker John "Jack" Martin, Clark County Juvenile Justice Services Frank Cervantes, Washoe County Juvenile Justice Services Susan Roske, Clark County Public Defenders office Jeff Martin, Washoe County District Attorney, (via phone) Gianna Verness, Washoe County Public Defender office	Teresa Benitez-Thompson, Assemblywoman Peter Craanen, FBI Judge William Voy, CC District Court A Reesha Powell, DCFS Jim Wright, Nevada Dept. Public Safety
	Guests Jan Fragale, DCFS Abigail Fierson, Clark County District Attorney office Dr. Megan Freeman, DCFS Melissa Holland, Awaken Shannon McCoy, Washoe County Department of Social Services Mari Parlade, Clark County Department of Family Services Jen Robinson, Awaken Dr. Halleh Seddighzadeh, Arman Angie Cronin, Washoe County Juvenile Justice Services Hayley Jarolimek, DCFS Marla Morris, DCFS Melissa Faul, DCFS
Staff Theresa Anderson, Sierra Mountain Behavior Consulting (SMBC) Christina Vela, SMBC Joy Salmon, SMBC	Public Sabrina Sweet, 2 nd Judicial Court Rebekah Graham, Rite of Passage Julie McNamara, Dahl-Awaken Natalie Miller, Washoe County Department Social Services Lori Plater, Washoe County District Attorney

1. **Welcome Call to Order, 9:28am Roll Call, Introductions:** Chair, Justice Nancy Saitta (ret.) welcomed Coalition members. Member's introductions occurred. Quorum was established based on number of members present.
2. **Discussion: Introduction to Nevada Open Meeting Law (OML).** * Co-chair-Kelly Wooldridge provided an overview of the Nevada Open Meeting law and the importance of being transparent to include having an agenda with a clear purpose, providing public notice within 3 working days of the meeting, importance of sticking to the agenda and that CSEC subcommittees must also adhere to OML. Meeting minutes do not have to be verbatim but must reflect the substance of the discussion by the members. Coalition and subcommittee meeting minutes must be available within 30 working days after the meeting is adjourned. Minutes are retained for five years and transferred for archival preservation. * See attached PowerPoint.
3. **Initial Public Comment:**
 - a. Melissa Holland-AWAKEN provided information about a training offered by AWAKEN in partnership with Renown Hospital in Reno on November 1st and 2nd. This is targeted for those who provide direct services related to CSEC and first responders, however open to all. The training is free and CEU's will be available as well as lunch.
 - b. Elynne Green-Las Vegas Metropolitan Police Department shared that the Southern Nevada Human Trafficking Taskforce will have its quarterly meeting on 10/25/16 from 1-3pm. The location will be at the LVMPD headquarters and is open to the public.
4. **Discussion: Review of the Executive Order establishing CSEC Coalition.** * Justice Saitta (ret.) explained to members that Governor Sandoval established the Coalition through Executive Order 2016-14 on May 31, 2016. Its primary purpose is to mobilize all available resources to stop all human trafficking, aid its victims, and to bring the perpetrators to justice. Justice Saitta shared that there is work happening around the state, however, this provides a meaningful way to bring that work together to create a coordinated response. The Coalition is required to develop a Statewide Strategic Plan and recommendations as to how to address sex trafficking through a coordinated response. An annual report is due to the Governor, Chief Justice and Attorney general by October 1 every year. Amy Ayoub brought to the attention of the Coalition that the term victim referenced in the Executive Order does not accurately reflect people such as herself that are survivors. Justice Saitta was in agreement that the term victim should be replaced with survivor. Although the Executive Order may not be changed, the way in which the Coalition conducts its works and in documents is to reflect victim/survivor. All members of the Coalition approved. Motion carried. *See attached PowerPoint.
5. **For Possible Action: Review draft bylaws.** * Dr. Joy Salmon provided a review of the draft bylaws, to include the results of the Survey of CSEC Coalition Members related to the bylaws. The survey results included responses from twenty of the thirty Coalition members. Dr. Salmon addressed member preferences for (1) how the Coalition would make decisions; and (2) agreements to facilitate positive working relationships and the development of efficient and effective collaborative efforts. *Survey responses are included in the attached PowerPoint presentation, slides 10 -14, and the handout entitled, Results of Survey of Coalition Members – Bylaws Items. Co-chair Kelly Wooldridge asked the members of the Coalition about how the Coalition is to make decisions, if by majority or consensus. Ross Armstrong stated that he believed decisions need to be made by majority, it will be too hard to define consensus. A motion was made by Ross Armstrong to accept majority decision making for the Coalition, 2nd by Patricia Farley. All members of the Coalition approved, no discussion or disagreement. Motion carried. * See attached PowerPoint.

Specific By-Law Article review:

Items 1 to 4.1 Dr. Kennedy motioned to approve, Brigid Duffy 2nd, all members of the Coalition approved, no discussion or disagreement. Motion carried.

4.2.2 Jack Martin motioned to approve, Frank Cervantes 2nd, all members of the Coalition approved, no discussion or disagreement. Motion carried.

4.2.3 Discussion included that each agency perspective will be respected. Jack Martin motioned to approve, Katherine Malzahn Bass 2nd. All members of the Coalition approved, no discussion or disagreement. Motion carried.

4.2.4 Discussion included adding word “victim”. Motion to approve with the change of word victim/survivor by Judge Walker, Gianna Verness 2nd. All members of the Coalition approved, no discussion or disagreement. Motion carried.

4.2.5 Victoria Blakeney motioned to approve, Paula Smith 2nd. All members of the Coalition approved, no discussion or disagreement. Motion carried.

4.2.6 Amber Howell motioned to approve, Elynne Greene 2nd. All members of the Coalition approved, no discussion or disagreement. Motion carried.

4.2.7 Amber Howell motioned to approve, 2nd. All members of the Coalition approved, no discussion or disagreement. Motion carried.

6.2.3 Jack Martin discussed that in Clark County the Board of County Commissioners approves budget and fiscal decisions. Judge Walker suggested that language be changed to when “recommendations have fiscal or resource impact the agencies who are represented on the CSEC Coalition, the quorum must include the representatives of the “impacted agency” and that quorum should be by 2/3rds... Judge Young provided a motion to change bylaws to state the quorum must include the representative of the impacted agency(s) and require 2/3-majority agreement, Susan Roske 2nd, all members of the Coalition approved, no discussion or disagreement. Motion carried.

6. **Presentation:** National overview of human trafficking*. John Vanek, a nationally recognized authority on human trafficking and a retired Lieutenant from the San Jose Police Department provided a national overview of human trafficking. Members were provided a copy of Mr. Vanek’s book “The Essential Abolitionist: What you need to know about human trafficking & modern slavery (2016). Mr. Vanek reviewed the definition of “severe forms of trafficking” as defined in the federal Trafficking Victims Protection Act (TVPA), the causes of human trafficking, the scope of the problem and the complexity to responding to human trafficking. * See attached PowerPoint presentation.
7. **Presentation: Review of child welfare mandates***. Theresa Anderson presented a review of PL 113-83, 114-22 and child sex trafficking requirements from the Child Abuse Prevention and Treatment Act. The Executive Order specifically requires the Coalition to address the requirements of PL 113-83: The Preventing Sex Trafficking and Strengthening Families Act of 2014. This act requires child welfare agencies to: 1) consult with others that have experience to develop policies, procedures and training, 2) to identify, document and determine appropriate services for children who are ST victims or at risk of becoming victims, and 3) to comply with specific reporting requirements of identified trafficking victims and on missing or abducted children to law enforcement.

Ms. Anderson also presented that PL114-22 The Justice for Victims of Trafficking Act of 2015 requires States to amend the definition of child abuse and neglect to include the Trafficking Victims Protection Act (TVPA) definition of sex trafficking and severe forms of trafficking in persons.

- As defined in TVPA, “sex trafficking” means the recruitment, harboring, transportation, provision, obtaining, patronizing, or soliciting of a person for the purpose of a commercial sex act.

- As defined in TVPA, “severe forms of trafficking in persons” means sex trafficking in which a commercial sex act is induced by force, fraud, or coercion, or in which the person induced to perform such act has not attained 18 years of age.

A brief overview of how the Child Welfare, Juvenile Justice and Courts for Juveniles was also presented. * See attached PowerPoint presentation.

Discussion included:

- Kelly Wooldridge requested that child welfare no longer be referred to as a bifurcated system. Recent feedback from feds stressing the reporting of child welfare outcomes as one state.
- Question was posed if exploited children are seen as victims of abuse, sex abuse, question about parent/caregiver ability to protect. Quandary about how to provide services around CSEC if the case is non-familial. Paula Hammack stated that since they cant and it’s not appropriate to provide a case plan to a pimp, how would CW respond...? Judge Walker shared that there are times when the child of the pimp comes into care because the parent is not fit and how to respond.
- Discussion about adding members to participate in the planning process at the subcommittee level to include school police, public health, TSA, UMC, and tourism industry.
- Jack Martin shared that resource availability is a huge challenge, not enough services to wrap children with complex issues. Although CSEC may be a small % of youth they are often the most challenging
- Senator Farley questioned how to start and where to start, if there is legislative changes needed we need to identify that and despite there being a lack of services available we need to move forward to improve the lives of these children. Paula Hammack stated there is a funding shortage to expanding services to this population. Senator Farley stated then additional funding source need to be identified.
- Kelly Wooldridge discussed mental health treatment options are needed, Medicaid eligibility needs to be discussed, have to find a way to meet the needs of these youth. Blended funding is part of this conversation. Need to find a way to identify youth, how many are affected by this and then can discuss funding needs, so data is critically important. Kathleen Sandoval stated that if we only use child welfare UNITY data then we will only get half of the picture as that will not capture what non-profits are providing in services as well as the number of children and youth.
- Awaken provided a comment that there is also a hidden population of kids who are getting sold.

- 8. Presentation: State of the State addressing child sex trafficking*.** Dr. Joy Salmon, Ph.D., presented the results of the Survey of CSEC Coalition Members which addressed member assessments of how fully (on a Likert scale of 1 - not at all implemented, to 5 - fully implemented) nationally-identified best practices for child sex trafficking have been implemented in their regions (e.g. Clark, Rural, Washoe). Overall, members view best practices as being in the early stages of implementation. Survey responses are included in the attached PowerPoint presentation, slides 62 – 77. * See attached PowerPoint presentation.

Presentation from Washoe County, Clark County and the Rural Region about current efforts to identify and serve CSEC victims. Specifically:

Washoe County:

- Shannon McCoy-Washoe County Social Services Independent Living. Shannon explained that her unit is in the beginning stages of collecting specific CSEC data. Up until this point they have been maintaining hand counts on various data elements and have begun using the new button in

UNITY to identify CSEC youth. WCDSS counted 20 girls last year confirmed or at very high risk of CSEC. Currently they only use the mandated statewide risk assessment tool that is part of the current child welfare Missing and Exploited Policy. Shannon shared that they partner with Awaken and EDDY House for services, they team with them for ways to support youth and are looking to engage with other providers that can provide trauma informed care. These program do not have residential facilities that serve CSEC and have had to use a program in Arizona. WCSS is committed to a collaborative response that includes Judge Walker, CW and JJ. Shannon described trying to develop a review process for high needs kids to discuss and strategize how to help these youth, individual cases and community issues, barriers, info sharing etc.

- Angie Cronin-Washoe County Department of Juvenile Services shared that the department has been tracking data since 2011, 54 youth have been identified, and out of those 20 were detained/arrested. Shortfall of services sometimes causes youth to be sent out of state. There are challenges with that but also sometimes the removal from the community they were living and working in can be helpful. The programming needs to be specific to youth needs, complex and different, for youth not to feel judged, and for there to be trauma services. The existing partnerships are informal, there are no MOU's in place and the relationships have been built over the years. Angie shared they collaborate with the Reno Street Enforcement team and FBI.
- Derek Jones-Reno Street Enforcement Team Reno Police Department. Derek shared that about 10% of his time is devoted to CSEC with the majority focused on narcotics enforcement. However, if there were more resources they would focus more on CSEC.
- Judge Walker-Project One-Judge Walker shared that his project is focused on one family one judge, holistic approach of how work with and support families and children in need. Lots of families are involved in at least one system so looking at the connection between all of those services and family dynamics is important. Administrative Office of the Courts and Katherine Malzahn-Bass are building a mechanism for dynamic sharing of data between JJ and CW.
- Amber Howell-Washoe County Social Services-Amber shared that additional challenges include youth that come into Kids Kottage (KK)-the emergency shelter and don't stay long enough for help. They come for a shower, food and then leave to the streets again. This makes it hard to assess youth and any risk to or victimization. Additionally, there needs to be better housing and treatment options.
- Kathleen Sandoval-Children's Cabinet- Kathleen pointed out how we define CSEC and count accordingly is very important.
- Judge Walker-Shared pimps teach youth how to react to different situations when they are caught, that at every step the pimp is cultivating how to respond. So hard to work through that, how to not victimize the youth and share that they are safe.
- Melissa Holland-Awaken. Melissa shared that in a report from Shared Hope-50% of the buyers were in a position of authority therefor the buyers ruin it because of the trust they destroy with trusting people in positions of authority.

Clark County:

- Paula Hammack-Clark County Department of Family Services. Paula shared that DFS worked with LVMPD with 139 youth in 2015, YTD 126 victims, those for CW. DFS wants to evaluate the background of these youth, use standardized and tested screening tools. Currently they work with Salvation Army Seeds of Hope program to refer youth for services, DFS is looking to collaborate with police department, track event numbers etc. Also, like WCDSS stated about Kids Kottage, Child Haven, is not a locked facility, and youth run and that causes on-going challenges. It is hard to have a collaborative response when youth come and go quickly. Paula

stated there is ongoing need for more treatment and resources. Metro is providing training on child sex trafficking in November for DFS CW staff and it will be mandatory for all field staff. UNLV is also training in the new worker academy about sex trafficking. DFS is attending the Southern Nevada Human Trafficking Taskforce. Paula also questioned how LGBTQ youth are being tracked and supported.

- Jack Martin-Clark County Juvenile Services. Jack shared about the new Juvenile Assessment Center, which started Monday. It is an inter-local project with PD, DCFS, DFS, CCSD, DA, etc. The goal is to provide more in depth, complex assessments in a center and then to wrap children and youth with services. The goal is to prevent further escalation into systems such as Juvenile Justice. At this point they have 13 service providers involved.
- Dr. Alexis Kennedy-UNLV. Dr. Kennedy shared that there is so much we don't know even when tracking data and conducting needs assessments; sometimes how you ask the questions makes the difference. Serious need for prevention services and to challenge current child sex abuse definitions. Often times there is lots of abuse before they go to trafficking, important to identify warning signs.

Rural Region:

- Rural-Judge Young discussed that there is a hazard in lumping the rural region into one group since it is comprised of 13 counties. Experience is different around the rural region. Judge shared that Backpage has lots of listing for rural region. Also, Judge believes that because of drug issues, law enforcement spends more time making drug arrests and simply don't focus on CSEC. There is a financial aspect to making drug arrests versus sex trafficking and exploitation. There is also a lack of community awareness; many do not realize it's even an issue. How to explain this and raise the level of priority? There are a few youth that have come through Douglas county and those that do are often from out of stat. So while there are efforts to send them back home there are also concerns about automatically sending youth back to where they came from, what was going on and what about the supervision?
- Coalition members discussed the fact that some rural counties have legal brothels and how to assess the impact on addressing CSEC.

Additional discussion:

- Youth come to the attention of LEA often times because of minor(s) in a gaming establishment.
- The CSEC population is likely not a huge number, but their issues are complex and how to wrap services around them.
- Tourism representatives need to be involved, hotels in Reno provide referrals and conduct training; some turn their heads because of the impact of their buyers.
- Dr. Kennedy shared that she has a data profile for 2015 Fast Facts, which mapped all the hotels but that is a challenge because not all hotels report or allow LEA on their property.
- Melissa Holland shared that we need to evaluate how to look at the brothels and legalized prostitution and its impact on the State. There is evidence that there are minors in brothels and at strip clubs; many are not there of their own free will.
- Discussion about the importance of sealing records for youth to avoid life long impact when sexually exploited as children and on their adult life as a survivor.

9. Presentation: A Survivor's Story. Amy Ayoub

As a member of the Las Vegas Community, Amy has been active in the fight to better the lives of all Nevadans through her political and community participation for over three decades. In February 2013, she

testified before the Nevada State Assembly and Senate Judiciary Committees, using her personal survivor story in support of Assembly Bill 67, which increased penalties for those convicted of sex trafficking. Amy served as a Commissioner on the Commission to Eliminate Child Abuse and Neglect Fatalities, as appointed by then-Senate Majority Leader Harry Reid (D-NV), providing a voice for our nation's youngest citizens. She was honored as a 2016 Distinguished Nevadan Award by the Board of Regents at the University of Nevada, Las Vegas. Amy was a featured speaker in the October 2014 television series of MAKERS: Women in Nevada History, a partnership program by Vegas PBS and UNLV's Women's Research Institute of Nevada.

10. Presentation: Challenges of a collaborative response.* John Vanek shared components to effective collaborations as well as some of the challenges. He emphasized the importance of Coalition member's understanding each agency's mission, protocols and how each of their roles impacts the others. * See PowerPoint Presentation.

11. Discussion: Review and update regarding MSC-TTA*. Christina Vela Nevada was a participant in an OJJDP Center for Coordinated Assistance to States: Multi-System Collaboration Training and Technical Assistance Program (MSC-TTA). Christina Vela provided an overview of the purpose and work conducted as part of participation in the MSC-TTA. Ms. Vela explained the MSC-TTA's purpose is to improve outcomes for multi-system youth and to build cross-system capacity and infrastructure. The program started in April 2016 and will be completed early November with the submission of a work plan. The MSC-TTA was utilized to support development of the CSEC Coalition. Activities conducted as part of the TTA including system mapping and gaps analysis in Washoe and Clark County as well as identification of data system sharing occurring amongst child serving agencies. In addition, the TTA provided opportunities for the MSC-TTA team to connect with other jurisdictions specifically Judge Stacy Boulware Eurie in Sacramento County and Bethany B. Gilot of the Florida Department of Juvenile justice, Office of the Secretary, Human Trafficking Director. * See PowerPoint Presentation.

12. For Possible Action: Approval of next steps*. Christina Vela

a. Coalition planning structure

Presentation of an overview of the planning flow chart and how it was developed utilizing the original flow chart developed at the October 2016 organizational meeting along with membership and co-chair requirements outlined in the Executive Order. (Discussion regarding changing the language in the Executive Order to *eradicate*. Recommendation made to change the language in the Charters) * See PowerPoint Presentation.

b. Coordinating Committee Charter

Presentation of the recommendation of a Coordinating Committee comprised of co-chairs of the subcommittee, which includes some Coalition members. Recommended objectives included:

- Foster collaboration and coordination among agencies to improve capacity to identify CSEC survivors, and provide safety and services for them and their families.
- Receive and review recommendations from subcommittees to improve efficiency of CSEC activities by ensuring effective communication among subcommittees and their respective activities.
- Receive and review recommendations for policy and/or legislative changes to improve efficiency and effectiveness.
- Provide comprehensive recommendations to the CSEC Coalition that support the *goals, mission and guiding principles* listed above.

Lengthy discussion ensued regarding the function of the Coordinating Committee Charter. Coalition members expressed concern that recommendations would be too filtered by the Coordinating subcommittee. Justice Saitta shared her experience from the Blue Ribbon Commission to support the importance of the Coalition getting the raw information from the subcommittees. Numerous Coalition

members felt the Coordinating Committee would minimize the role of the Coalition. A suggestion was made to have the Coalition meet every other month. It was pointed out the difficulty of getting 32 members, many of who are on numerous committees, etc. Other strategies to coordinate information amongst the subcommittees were presented including using SMBC staff to support coordination.

c. Subcommittee Charters

Charters were developed utilizing the executive order to standardize the purpose, mission and goals among all 5 subcommittees. Guiding Principle are TBD. Each subcommittee has individualized objectives and strategies. Intent is to allow subcommittees to begin meeting in November.

A recommendation made to review objectives in terms of ability to evaluate progress. Paula Hammack expressed concern regarding overlap of strategies between subcommittees such as Youth Engagement. Judge Young talked about importance of including youth in subcommittee work as well as addressing the lack of diversity on the Coalition.

Motion made by Judge Young to table the Coordinating Committee until the Coalition has a chance to see if it is needed and to approved the subcommittee charters. Seconded another coalition member. All members of the Coalition approved, no discussion or disagreement. Motion carried.

d. Work Plan

Created through the work of MSC-TTA– Tabled until next meeting

13. Final Public Comment: None Received

14. Discussion: Discussion of future meeting dates. Discussion ensued regarding the use of video conferencing versus meeting face to face. If video conferencing is considered an attempt will be made to find two locations (north and south). It was pointed out that the meeting schedule was designed to support development of the strategic plan which is due in October.

15. Adjournment: Justice Saitta (ret.) thanked everyone for their efforts and participation. Meeting adjourned at 4:25.